

DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES APPROPRIATIONS ACT, 2002

The SPEAKER pro tempore. Pursuant to House Resolution 210 and rule XVIII, the Chair declares the House in the Committee of the Whole House on the State of the Union for the further consideration of the bill, H.R. 2620.

□ 1233

IN THE COMMITTEE OF THE WHOLE

Accordingly, the House resolved itself into the Committee of the Whole House on the State of the Union for the further consideration of the bill (H.R. 2620) making appropriations for the Departments of Veterans Affairs and Housing and Urban Development and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 2002, and for other purposes, with Mr. SHIMKUS in the chair.

The Clerk read the title of the bill.

The CHAIRMAN. When the Committee of the Whole rose earlier today, a request for a recorded vote on amendment No. 45 offered by the gentleman from Michigan (Mr. BONIOR) had been postponed and the bill was open for amendment from page 33, line 5, through page 37, line 9.

Pursuant to the order of the House of today, no amendment to the bill may be offered except:

Pro forma amendments offered by the chairman or ranking minority member of the Committee on Appropriations or their designees for the purpose of debate.

The amendment printed in House Report 107-164.

The amendments printed in the CONGRESSIONAL RECORD and numbered 5, 6, 7, 12, 19, 20, 21, 24, 25, 30, 36, 37, 38, 39, 40, 41, 42, and 46.

Two amendments offered by the gentleman from Massachusetts (Mr. FRANK) and one amendment offered by the gentleman from Ohio (Mr. TRAFICANT) that have been placed at the desk.

One amendment en bloc offered by the gentlewoman from Texas (Ms. JACKSON-LEE) consisting of amendments numbered 31, 33, 34, and 35.

Such amendments shall be debatable as follows:

Except as specified, each amendment shall be debatable only for 10 minutes each.

The amendments numbered 6, 12, 24, 39, and 42 shall be debatable only for 20 minutes each;

The amendments numbered 5 and 37 and one amendment offered by the gentleman from Massachusetts (Mr. FRANK) shall be debatable for only 30 minutes each.

The amendment numbered 46 shall be debatable only for 40 minutes.

Such debate shall be equally divided and controlled by the proponent and an opponent.

Each such amendment may be offered only by the Member designated in the request, the Member who caused it to be printed, or a designee, shall be considered as read and shall not be subject to amendment, except that the chairman and ranking minority member of the Committee on Appropriations, or a designee, each may offer one pro forma amendment for the purpose of further debate on any pending amendment, and shall not be subject to a demand for a division of the question.

The amendment printed in House Report 107-164, may amend portions of the bill not yet read.

AMENDMENT NO. 46 OFFERED BY MR. MENENDEZ

Mr. MENENDEZ. Mr. Chairman, I offer an amendment.

The CHAIRMAN. The Clerk will designate the amendment.

The text of the amendment is as follows:

Amendment No. 46 offered by Mr. MENENDEZ:

At the end of the bill, add the following new section:

"SEC. . Funding made available under this Act for salaries and expenses, excluding those made available for the Department of Veterans Affairs and the Environmental Protection Agency, are reduced by \$25,000,000 and funds made available for "Environmental Programs and Management" at the Environmental Protection Agency are increased by \$25,000,000 for activities authorized by law: Provided, none of the funds in this Act shall be available by reason of the next to last specific dollar earmark under the heading "State and Tribal Assistance Grants."

The CHAIRMAN. Pursuant to the order of the House of today, the gentleman from New Jersey (Mr. MENENDEZ) and a Member opposed each will control 20 minutes.

The Chair recognizes the gentleman from New Jersey (Mr. MENENDEZ).

Mr. MENENDEZ. Mr. Chairman, I yield myself such time as I may consume.

At the outset, I want to thank the ranking member of the full committee and the gentleman from West Virginia (Mr. MOLLOHAN), the subcommittee ranking member, for all their hard work and cooperation on this amendment.

This amendment which I am sponsoring with my colleagues, the gentleman from Wisconsin (Mr. OBEY), the gentleman from California (Mr. WAXMAN), the gentleman from New Jersey (Mr. PALLONE), and the gentleman from Massachusetts (Mr. TIERNEY) would restore critically needed funding to the Environmental Protection Agency's Office of Compliance and Enforcement, which is responsible for enforcing America's most important and effective environmental laws.

To do so, we cut \$25 million from nonpersonnel administrative costs from other parts of the bill except EPA and veterans' programs. Spread out over this bill, this will require very

modest cuts in administrative expenses.

Mr. Chairman, I stand before the House today because I believe America's environment is under attack. Not too long ago, as a Presidential candidate, George Bush spoke strong words about protecting the environment, but today his promises to the American people ring hollow. In only a few short months, the Bush administration made its priorities clear to all of us, and environmental protection is apparently very low on the list.

While I am not surprised at the actions of President Bush or of EPA administrator Whitman, given her shoddy record of environmental enforcement in my home State of New Jersey, I am surprised that the committee went along with this dangerous course of action.

The bill before us today, at the direction of the administration, irresponsibly cuts \$25 million from the EPA's enforcement budget, specifically targeting compliance, monitoring, civil and criminal enforcement, and Superfund enforcement.

If this bill passes in its present form, 270 positions would be eliminated from the Office of Compliance and Enforcement, which will result in 2,000 fewer inspections, an 11 percent reduction in criminal actions, and a 20 percent reduction in civil actions. These reductions would be devastating to EPA's ability to enforce clean air, clean water, and hazardous waste laws.

These are not just numbers we are talking about here. This is the water our children drink, the air they breathe, and the legacy we leave to the next generation. It is because of Federal enforcement officers that we have made so much progress in cleaning up our air and water.

Experience tells us the difference a strong EPA can make. Civil enforcement activities have resulted in real improvements in environmental quality. In fiscal year 1999, EPA's civil enforcement actions achieved over 6.8 billion pounds of pollutant reductions, but the bill before us would cut 6 percent of the staff positions from the Superfund hazardous waste cost recovery efforts, this from a program that in fiscal year 2000 recovered \$231 million from responsible parties at Superfund sites.

This is pennywise and pound foolish because the cut in Superfund enforcement would reduce cost recoveries by over \$50 million in fiscal year 2002, a reduction in revenue that greatly exceeds the funding necessary to fully restore the enforcement efforts.

The administration's budget also proposes to transfer \$25 million to the States for environmental enforcement. While States could use additional help in ensuring compliance with environmental laws, that help should not come at the expense of EPA's successful enforcement programs.

Federal and State resources combined are not enough to fully enforce our Federal environmental laws as it is. Transferring scarce Federal resources to State programs when both compliance programs are underfunded is like robbing Peter to pay Paul. The fact is, the air and water quality in one State impacts the air and water in another State. There are no borders when the goal is a clean environment. That is why a clean environment should be a national priority.

Big polluters would like nothing more than to see a major reduction in Federal, civil, and criminal enforcement by the EPA, so cutting EPA's enforcement budget is sending the wrong message at a time when over 60 million Americans live in areas of the country that still fail to meet air quality standards.

We can do better, but this bill takes us in the wrong direction. I urge my colleagues to support this amendment because it is the right thing for the environment and it is right for America. Let us leave a legacy of clean lakes, clean rivers, fresh air. Let us leave a clean environment for our children.

Mr. Chairman, I reserve the balance of my time.

Mr. WALSH. Mr. Chairman, I am opposed to the amendment.

The CHAIRMAN. The gentleman from New York (Mr. WALSH) is recognized to control the time in opposition.

Mr. WALSH. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I rise in opposition to the gentleman's amendment.

Mr. Chairman, there is no one in this Congress who cares more about the environment than I do. I had the good fortune as a young boy of growing up in the Finger Lakes region of New York State, and my experience showed me that the people that I saw on the streams where I fished, in the woods where I hunted, in the woods where I skied, are State officials, State employees. The States are the ones who do the enforcement work for the Environmental Protection Agency. The State folks know those streams. They know those lakes. They know the conditions and industry surrounding our watersheds. They enforce the laws.

I want to make it very clear, there are no cuts in the EPA budget. There are no cuts. The amendment that the gentleman proposes, however, is a cut. It is a cut to HUD, it is a cut to NASA, it is a cut to FEMA, it is a cut to the National Science Foundation.

If Members want to cut HUD or NASA, FEMA, the National Science Foundation, support the gentleman's amendment. But what I submit is that the people who do the enforcement day-to-day, who know the conditions, who know the watersheds, who know the lakes and rivers, we are providing them with the additional funds.

States conduct more than 95 percent of the environmental inspections and

more than 90 percent of the environmental enforcement actions. It is the States that do the lion's share of the work, and it is the States that get the lion's share of this increase. This is an increase in the EPA enforcement budget.

As a fact, the fiscal year 2001 enacted budget for enforcement is \$465 million. In this budget, according to the President's budget request and what we have committed to, the subcommittee has committed to, the level of funding is \$475 million. How Members can arrive at a cut from that, it just defies logic.

What we do is we put the money where it is needed and where it is used. Mr. Chairman, I have the greatest respect for the Federal Government. I work in the Federal Government. I have the greatest respect for the employees who work within the Federal Government. But I want to make sure that the people who have the responsibility to protect my watershed, my drinking water, my neighbor's good health, I want to make sure those people know the system, the environmental systems. I want to make sure that they know the businesses and the business owners. I want to make sure that they know that their neighbors are the ones who are going to benefit from their vigor and activity in enforcing the laws of the land.

So let us put the money in the hands of the people who are going to do the enforcement work, and that is the State employees who have traditionally done the lion's share of this work. There is not a cut. I will just restate that, there is no cut in enforcement. This is an increase in enforcement. But if Members want to cut Federal agencies, cut HUD, cut NASA, cut FEMA, cut NSF, support the gentleman's amendment.

□ 1245

I would strongly urge that my colleagues not do that. These funds are needed by those agencies, and let us keep the enforcement in the hands of the State.

Mr. Chairman, I reserve the balance of my time.

Mr. MENENDEZ. Mr. Chairman, I yield myself 30 seconds.

Two points on the gentleman's comments. Number one, we simply cut non-personnel administrative expenses. Number one. And, number two, even EPA's own justification to Congress shows that there will be dramatic reductions in their staffing, in their ability for enforcement, in their civil and criminal penalties that they will be able to pursue.

Mr. Chairman, I yield 2 minutes to the gentleman from New Jersey (Mr. PALLONE).

Mr. PALLONE. Mr. Chairman, I have great respect for the chairman of the subcommittee, but the reality is that if

we do not provide enough money to keep these Federal enforcement officers in place and they have to be laid off, then, in effect, this is a cut and it means we cannot enforce the law. That is what we face here today.

We saw the same thing in New Jersey. The current EPA administrator used to be our governor in New Jersey. When she was governor, she cut back on the amount of money for the personnel, for the people that go out and do the inspections, for the people that conduct the criminal investigations against the polluters; and the consequence was that in New Jersey the environmental laws were not enforced. That is what is going to happen here again with this budget unless the Menendez amendment passes today.

It is a very insidious thing. People do not pay a lot of attention to enforcement. They pay attention to when the Clean Air Act or the Clean Water Act is weakened. But when an attempt is made to weaken the enforcement by not providing the personnel, the public does not notice. But it is more damaging, and I would suggest what is happening in this budget and the laying off these enforcement personnel will be more damaging to the environment than almost anything else the Republican leadership or the President has proposed since he came to office. So we must speak out against it.

I want to give an example how it also impacts the taxpayer. New Jersey has more Superfund sites than any other State. My district has more than any other district in New Jersey. When we cut back on the inspections for Superfund and we do not go after the polluters, then we do not get the money from the polluters to clean up the Superfund sites and then we have to spend the money out of the Superfund, which is taxpayers' money.

And my colleagues on the other side know that, in the case of the Superfund, we do not even have the tax in place on the chemical and oil polluting companies to pay for the Superfund. The money increasingly is coming out of the general funds, which means income taxes.

So the consequence of this is not only that we weaken the environmental laws but also that we put more of a burden on the taxpayer rather than on the polluters these inspectors go out and find and go out and enforce to clean up their act.

What is happening here is very insidious. I am sure this is only going to be the beginning. We will see the same thing next year with the President's budget. We have to put a stop to it. Pass the Menendez amendment.

Mr. WALSH. Mr. Chairman, I reserve the balance of my time.

Mr. MENENDEZ. Mr. Chairman, could I inquire how much time remains on both sides?

The CHAIRMAN. The gentleman from New Jersey (Mr. MENENDEZ) has

12½ minutes remaining, and the gentleman from New York (Mr. WALSH) has 16½ minutes remaining.

Mr. MENENDEZ. May I inquire if the gentleman from New York has any speakers at all?

Mr. WALSH. I have not identified that yet. But as soon as I have a better figure on it, I will provide the gentleman with that.

Mr. MENENDEZ. Mr. Chairman, I yield 2 minutes to the gentleman from Wisconsin (Mr. OBEY), the distinguished ranking member of the Committee on Appropriations.

Mr. OBEY. Mr. Chairman, I rise to strongly support this amendment. This amendment, very simply, restores 270 positions that are being cut by the Bush administration, positions that are needed to enforce our environmental laws.

I think the cutbacks that the administration is providing are consistent with what I regard as its generally misguided policy on environmental clean-up. I think the cutbacks they are trying to achieve in EPA enforcement are similar to the weakening of our attack on environmental problems that we see by their walking away from our obligation to try to work out an international treaty on global warming, for instance.

I think that their efforts to cut back on EPA enforcement are consistent with the White House efforts to reverse the new, more stringent standards for air-conditioning efficiency, a standard which the Clinton administration tried to implement and which would have saved us billions of dollars in energy costs if the White House had not walked away from those new standards.

If we take a look generally across the board at what the administration tried to do to shred the New Lands Legacy Agreement, which we reached in the Subcommittee on Interior last year, which over the next 6 years essentially doubles our ability to purchase key parcels of lands for future generations, all of those initiatives that the administration has taken have operated to reduce rather than strengthen our support for environmental cleanup. This is just one more instance.

It may seem like a small thing, but in my view it is not. The amendment is consistent with our efforts, for instance, to strengthen standards on arsenic in drinking water, which we just completed. So I would urge the House to support this amendment. I congratulate the gentleman for offering it, and I am happy to cosponsor it with him, and I would urge that the House adopt this amendment unanimously. I cannot think of a single constructive argument against the amendment.

Mr. WALSH. Mr. Chairman, I have no additional requests for time, and I reserve the balance of my time.

Mr. MENENDEZ. Mr. Chairman, I yield 4 minutes to the gentleman from

Massachusetts (Mr. TIERNEY), a cosponsor of this amendment.

Mr. TIERNEY. Mr. Chairman, I thank the gentleman from New Jersey for yielding me this time and thank all those who have worked on this amendment.

I think we should just get rid of the mirrors and the smoke on this, Mr. Chairman, and cut straight to the heart of the matter. This administration is simply attempting to undercut the authority and the effectiveness of the EPA by reducing its funding by 25 million people and putting 270 people out to pasture.

Mr. WALSH. Mr. Chairman, will the gentleman yield?

Mr. TIERNEY. I yield to the gentleman from New York.

Mr. WALSH. I would just remind the gentleman this year's budget is \$10 million higher for enforcement in EPA.

Mr. TIERNEY. Reclaiming my time, I have respect for that, but the short part of the matter is that people are being put out of work at the EPA and enforcement will not proceed as it should on this.

This is nothing new. This majority and this administration have had a hostile attitude toward environmental protection for several years. In 1995, the House majority attacked an astounding 17 riders to eviscerate the EPA. And over several years running, the EPA was forbidden to spend any funds to implement or even prepare to implement the Kyoto Protocol that combatted global climate change. Frankly, without the efforts of colleagues in the Senate, without vetoes of then President Clinton, and without substantial public outcry, the EPA simply would have been crippled.

Further, it seems this administration has not learned anything from the last several months. Nearly every public indicator signals there is no issue on which the public and the administration disagree more strongly than on the environment. From clean air to water quality, the public is acutely aware that the majority and the White House are not protecting the people's interest or their needs.

Now they seek to attempt to undercut the EPA by shifting enforcement responsibility entirely to the States. We all support assisting the States in their efforts to ensure environmental law compliance, but that will not take care of problems across borders, that will not take care of the problem that this administration, in transferring that responsibility to the States, is risking an erosion of the standards that this legislative body has passed and calls upon the States to enforce.

This administration will almost certainly permit States to issue proposals that include incentives for voluntary compliance. And while some States are good stewards of environmental issues, others have a history of diluting en-

forcement of provisions that protect the public.

In such States, we have seen what happens to violators who simply choose not to voluntarily comply. Nothing. No penalties, no deadlines by which the standards must be enacted, nothing at all, Mr. Chairman. Voluntary compliance too often simply means "never having to say you're sorry."

Findings by the General Accounting Office also echo this sentiment. It finds serious cuts would result in 15 to 25 States receiving no funding at all. In those States the cutbacks would result in the absence of effective enforcement of protective safety measures. The EPA knows that there would be serious staff reductions that would result in this proposal; and I believe, Mr. Chairman, that is exactly what the administration is intending.

The facts are that the EPA enforcement resources are already stretched thin. The Washington Post recently outlined a case where a State seriously neglected its responsibilities and violated numerous environmental laws. The State had also shifted the burden to the residents to prove violations.

One case involved a power plant illegally emitting the hazardous gas styrene, which harms the nervous and respiratory systems. Without the efforts of the EPA, Mr. Chairman, which requires States to enforce the code, who knows how long those violations would have continued.

It is crucial that the EPA have the resources to enforce environmental laws. Enforcement of those laws is often the only thing that stands between polluters and justice. The Senate has already restored this funding in their version of the bill, Mr. Chairman, and I strongly encourage Members to do the same in this body.

Mr. WALSH. Mr. Chairman, I yield myself such time as I may consume.

I just want to reiterate that the budget for enforcement is not cut, it is increased. And since the States do the lion's share of the enforcement, they receive the lion's share of the increase.

I think the idea is that we want to make sure that the money that is being spent on environmental protection is spent wisely, and we would like to have it in the hands of the individuals and in the hands of the States that are going to do the enforcement.

So this is obviously an increase in enforcement. I think if my colleagues support increasing enforcement, they would oppose this amendment.

Mr. MENENDEZ. Mr. Chairman, will the gentleman yield?

Mr. WALSH. The gentleman has more time than I do.

Mr. MENENDEZ. No, at this point, the gentleman has more time than I do.

Mr. WALSH. Then, in that case, I yield to the gentleman from New Jersey.

Mr. MENENDEZ. I thank the gentleman for yielding.

Just two points. As I understand it, \$10 million of this goes to COLA, and the rest gets out of Federal enforcement. So to say Federal enforcement is in fact increased is not the reality. Federal enforcement is not increased.

Mr. WALSH. Reclaiming my time, Mr. Chairman, in fact, the EPA budget for enforcement is increased by \$10 million over last year. The gentleman can define it any way he wants to, but this is an increase in funding for enforcement.

Mr. Chairman, I reserve the balance of my time.

Mr. MENENDEZ. Mr. Chairman, I yield myself 10 seconds simply to say that all the EPA COLA does is take those employees and give them an increase. It does not increase the manpower at EPA to do something about the environment. It takes the environmental cop off the beat.

Mr. Chairman, I yield 2 minutes to the gentlewoman from California (Ms. MILLENDER-MCDONALD).

Ms. MILLENDER-MCDONALD. Mr. Chairman, I thank the gentleman for yielding me this time, and I would like to thank the many friends who are in support of this amendment that has been offered, the Menendez-Waxman-Pallone-Tierney amendment.

This amendment simply restores EPA's enforcement budget to current levels. Without these funds, the EPA's ability to enforce the Nation's environmental laws will be greatly reduced.

Mr. Chairman, if we pass this appropriation without adopting this amendment, we will be doing a grave disservice to America's environmental health. The cut in the EPA's enforcement budget will result in a further degradation and destruction of environmental resources. As a result of this cut, there will be fewer than 2,000 inspectors, 50 fewer criminal actions and 50 fewer civil actions and the loss of millions of dollars in cost recovery.

This administration would like to rely on the States for enforcement action and, as a result, will cut some 270 enforcement positions. The EPA Inspector General said in a September, 1998, audit that six States have failed to report numerous serious violations of the Clean Air Act, as they are required to do. While performing more than 3,300 inspections, six States reported only 18 significant violations. In reviewing a small portion of those 3,300 inspections, the EPA turned up an additional 103 serious violations.

Other States have failed to report serious violations of Federal pollution laws, allowed major industrial polluters to operate without proper permits, and failed to conduct basic emissions tests of industry smokestacks, according to the studies.

□ 1300

Mr. Chairman, the EPA and the Justice Department can step up if we con-

clude a State is not doing an adequate job. But with limited resources only 3,537 lawyers, investigators, and staff will be involved in enforcement. I urge this amendment to be adopted.

Mr. MENENDEZ. Mr. Chairman. I ask two questions. First, what is the time on each side?

The CHAIRMAN. The gentleman from New Jersey (Mr. MENENDEZ) has 5 minutes remaining. The gentleman from New York (Mr. WALSH) has 15 minutes remaining.

Mr. WALSH. Mr. Chairman, I continue to reserve my time.

Mr. MENENDEZ. Mr. Chairman, the second question I have is who has the right to close in this debate?

The CHAIRMAN. The gentleman from New York has the right to close.

Mr. MENENDEZ. He has the right to close on my amendment?

The CHAIRMAN. That is correct.

Mr. MENENDEZ. I would ask of the gentleman then, since the time is lopsided, what does the gentleman intend to do in terms of speakers? It would be unfair to have a long list of speakers come at the very end.

Mr. WALSH. Mr. Chairman, I am not quite sure how to help the gentleman out. He has had more speakers than I have. He has expended his time less frugally than I have. I do not intend to use all my time to close.

Mr. MENENDEZ. I do not know if the gentleman should characterize it as "less frugally." We have Members who feel very passionately about this.

Mr. WALSH. I appreciate that. Many of our Members are very passionate about this also. But the fact of the matter is, I do not have any additional speakers right now so I will continue to reserve my time.

Mr. MENENDEZ. Mr. Chairman, I yield 1 minute to the distinguished gentleman from California (Mr. WAXMAN).

Mr. WAXMAN. Mr. Chairman, I want to commend the gentleman for this amendment and rise in support of it.

President Bush has proposed cutting EPA's enforcement budget by \$25 million and giving these funds to the States. I do not oppose giving the States money for enhanced enforcement of environmental laws, however, our laws cannot be adequately enforced if EPA's budget is slashed.

This amendment restores critically needed funding for enforcement of our environmental laws. I urge all my colleagues to support this. If we have these cuts we are talking about 2,000 fewer inspections, a 20 percent reduction in civil actions, an 11 percent reduction in criminal actions. There are many environmental programs that the States are simply not in a position to enforce. For example, States cannot ensure that pollution from one State does not affect neighboring States. This is a job only the Federal Government can do. So I support the gentle-

man's amendment. I commend him for his leadership. I urge all my colleagues to vote for it.

Mr. MENENDEZ. Mr. Chairman, I yield 1 minute to the gentlewoman from Texas (Ms. JACKSON-LEE).

Ms. JACKSON-LEE of Texas. Mr. Chairman, I thank the gentleman very much for his amendment. I thank him for yielding the time because I think it is important to clarify what we are doing here. It is to suggest to the American public that we do not want them to be denied of enforcement protection that the EPA provides them in clean water protection and clean air protection.

It is interesting that my colleague would cite the cuts coming from across the board and he cited FEMA. Obviously, coming from Texas, I am particularly interested in making sure FEMA is funded fully. But we well know that OMB can make the decision as to where those cuts would come. This is simply an inclusion of \$25 million to allow for 2,000 more inspections, to allow for 20 percent more civil actions to protect Americans in the issues of clean air and clean water, and to allow 11 percent more in criminal prosecutions when individuals ignore the environmental protection laws to enhance the quality of life for Americans.

So I think this is a simple process and a simple proposition and a good proposition. Let us do the right thing and provide the Environmental Protection Agency with the kind of enforcement they need to enhance the quality of life for all Americans.

Mr. WALSH. Mr. Chairman, I intend to use 2 minutes of our remaining time to close. As soon as the gentleman completes, I will yield back the balance of my time.

Mr. MENENDEZ. Mr. Chairman, could I ask how much time I have?

The CHAIRMAN. The gentleman from New Jersey has 3 minutes remaining.

Mr. MENENDEZ. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, we are not taking money from the States, just a particular earmark. Nothing can stop the EPA administrator from using those monies for State programs if that is where they are most needed.

What we are doing is what I hear my colleague from the other side suggest that they want, which is more flexibility. We have greater flexibility here. But it is foolish to suggest that, in fact, we are not robbing Peter to pay Paul. And, secondly, it is also from the EPA's own estimate submitted to the Congress, not my words, the Republican-appointed administrator submits to the Congress this information, that,

in fact, this is 270 or so full-time employees less than compared to the actual number of inspections done in fiscal year 2000 to the one under this request, we would have 5,000 less inspections, that we would have about 70 some-odd less criminal investigations, that we would have a serious number of decline in civil investigations, over 400 from fiscal year 2000.

That is not in any sense justified by saying that there is an increase. There cannot be an increase when we dramatically drop the number of people in the department, when we dramatically drop the number of civil and criminal actions, when we dramatically drop the number of inspections by EPA's own words. So this simply cannot be categorized anywhere, in fact, as an increase. Again, we are taking our monies for this purpose from nonpersonnel administrative functions and not out of veterans and not out of EPA.

Lastly, EPA remains the only enforcement authority for many Federal laws. Under the existing program as it is, 15 to 25 States would not get anything under the provisions that the chairman continues to seek to have.

So, Mr. Chairman, the question is simple. Do we want to leave a legacy of clean air and water for our children and grandchildren or do we want to take the environmental cop off the street?

A vote in favor of the amendment is a vote to keep the environmental cop on the street. It is a vote to ensure that the number one agency for all Americans in terms of their quality of their air, their water, their rivers, their streams, their lakes being protected is the EPA.

If we do not pass this amendment, we will have degraded the ability to enforce. This is a real cut to the EPA. That is why we need to restore the enforcement capacity the EPA must have for all Americans in all States across the Nation.

I urge my colleagues on both sides of the aisle to support the amendment.

Mr. Chairman, I yield back the balance of my time.

Mr. WALSH. Mr. Chairman, I yield myself such time as I may consume.

Mr. Chairman, I would end this debate by suggesting that there is no cut in enforcement. In fact, there is an increase in enforcement. This amendment is a fiction.

The funding level for last year was \$465 million. This year it is \$475 million. The fact of the matter is that the lion's share of the increase will go to the States where the lion's share of the work is done. Mr. Chairman, 95 percent of the environmental inspections are done at the State level; 90 percent of the enforcement actions are taken at the State level.

We need to empower the States to do the work. We need to get the money into the hands of the individuals who

know our watersheds, our industries, and the sensitive areas of the country that need to be protected.

If my colleagues want to cut Federal agencies, HUD, NASA, FEMA, National Science Foundation, this is the amendment to do it. I do not advise that. Those agencies need these funds. This budget for this bill has been developed on a bipartisan basis. We have tried to provide assets where they are needed. We do not need to cut NASA any more. We certainly do not need to cut FEMA any more. We are trying to increase the National Science Foundation budget.

We have a terrific administrator for the Environmental Protection Agency. She is a tiger for the defense of our national environment. She has shown that through her experience as Governor. I think she will do a marvelous job. She believes that the lion's share of the enforcement belongs at the State level. At the end of the day when this bill is passed, the Environmental Protection Agency will have virtually the same number of people working in enforcement in 2002 as they have in 2001.

So, Mr. Chairman, I strongly urge that we reject this amendment and retain this level of funding, this increase in funding over last year.

Mr. OBERSTAR. Mr. Chairman, I rise in strong support of the Menendez-Waxman-Pallone-Tierney amendment to restore funding for EPA's efforts to protect human health and the environment. Without the amendment, this bill will significantly reduce the protection our Nation's environmental laws provide to the daily lives of our constituents.

Increasing resources for the states to enforce environmental laws is fine, but it must not come at the expense of Federal efforts. The Nation's advancements in environmental protection are as a direct result of Federal laws put in place where states simply could not or would not do the job.

The reason we have Federal environmental laws is because there is a need for Federal action. Taking money away from EPA to give it to the States does not result in a benefit to the environment, but only a benefit to the polluter. States and EPA work best when they work in partnership, not in competition. The Menendez-Waxman-Pallone-Tierney amendment restores this partnership.

Proponents of taking money from EPA and giving it to the States argue that the States are better equipped to handle local issues. Pollution is not a uniquely local blight. Pollution discharged from one State into a river affects the residents of other cities within a State or of other States. While many States are the primary enforcer of some portions of environmental laws, the State and Federal programs are not duplicative.

For example, States are not the enforcement authority for many environmental laws such as Clean Air Act mobile source standards affecting cars and trucks; right-to-know and emergency planning; the Toxic Substances and Control Act; the wetlands program under the Clean Water Act in 48 States;

and the Oil Pollution Act. Even where States have primary implementing responsibilities, in areas such as the Great Lakes, the States have relied on EPA to ensure uniform and effective progress toward water quality improvement.

Shifting resources from the Federal Government to the States is not as simple as which entity will spend the money. Besides the diminution in enforcement of Federal laws where States are not coenforcement authorities, the Bush budget indicated that the funds would not be provided to all the States. EPA expects that 15 to 25 States will receive no funding under this new program. Therefore, in those States, EPA enforcement capabilities will be reduced with no additional resources available for the States to make up the shortcoming.

There will be no inspections, no enforcement, and public health will suffer, the environment will suffer. While States do conduct the largest amount of inspections and institute the greater number of enforcement actions, the Federal programs are the ones that take on the difficult cases where States are unwilling or unable to act.

The Federal Government has the unique role of addressing multistate issues where large corporations operate in several States; dealing with pollution that crosses State boundaries, like acid rain or downstream pollution of rivers or lakes; interstate hazardous waste; and global warming.

EPA enforcement is of direct benefit to the taxpayer and the environment. Every \$1 spent on Superfund enforcement results on average in about \$1.60 in direct cost recovery of government cleanup costs, and it creates another \$6 in private party spending for cleanup of the Nation's most dangerous hazardous waste sites. A \$5 million cut in Superfund enforcement activity could cost the Federal Government \$8 million in recovery of money already spent, and preclude \$30 million in additional cleanup.

Every \$1 spent on enforcement of Federal clean air, clean water, and hazardous waste laws results in an average of \$10 to \$20 spent directly on pollution control equipment and other improvements. Without these non-Federal investments, continued progress in cleaning up the air, water and land cannot be achieved.

Providing additional resources to States to enforce their environmental laws can benefit human health and the environment. However, where these additional resources are provided at the expense of the Federal programs, environmental protection will suffer and human health will be compromised.

Support the Menendez-Waxman-Pallone-Tierney amendment to protect human health and the environment.

Mr. WALSH. Mr. Chairman, I yield back the balance of my time.

The CHAIRMAN. The question is on the amendment offered by the gentleman from New Jersey (Mr. MENENDEZ).

The question was taken; and the Chairman announced that the yeas appeared to have it.

Mr. MENENDEZ. Mr. Chairman, I demand a recorded vote, and pending that, I make a point of order that a quorum is not present.

The CHAIRMAN. Pursuant to clause 6 of rule XVIII, further proceedings on the amendment offered by the gentleman from New Jersey (Mr. MENENDEZ) will be postponed.

The point of no quorum is considered withdrawn.

SEQUENTIAL VOTES POSTPONED IN COMMITTEE
OF THE WHOLE

The CHAIRMAN. Pursuant to clause 6 of rule XVIII, proceedings will now resume on those amendments on which further proceedings were postponed, in the following order: amendment No. 43 offered by the gentleman from Massachusetts (Mr. FRANK); the amendment No. 44 offered by the gentlewoman from Ohio (Ms. KAPTUR); the amendment No. 45, offered by the gentleman from Michigan (Mr. BONIOR); and the amendment No. 46 offered by the gentleman from New Jersey (Mr. MENENDEZ).

The Chair will reduce to 5 minutes the time for any electronic vote after the first vote in this series.

AMENDMENT NO. 43 OFFERED BY MR. FRANK

The CHAIRMAN. The pending business is the demand for a recorded vote on the amendment No. 43 offered by the gentleman from Massachusetts (Mr. FRANK) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 163, noes 247, not voting 23, as follows:

[Roll No. 286]

AYES—163

Abercrombie	Delahunt	Kaptur
Ackerman	DeLauro	Kennedy (RI)
Allen	Deutsch	Kildee
Baca	Dicks	Kilpatrick
Baird	Dingell	Kind (WI)
Baldacci	Doggett	Kucinich
Baldwin	Eshoo	LaFalce
Barcia	Etheridge	Lampson
Barrett	Evans	Langevin
Becerra	Farr	Lantos
Bentsen	Fattah	Larson (CT)
Berkley	Filner	Lee
Berman	Ford	Levin
Blagojevich	Frank	Lewis (GA)
Bonior	Gephardt	Lofgren
Borski	Gonzalez	Lowey
Boyd	Gordon	Luther
Brady (PA)	Green (TX)	Maloney (CT)
Brown (FL)	Gutierrez	Maloney (NY)
Brown (OH)	Hall (OH)	Markey
Capps	Hastings (FL)	Matheson
Capuano	Hinchee	Matsui
Cardin	Hinojosa	McCarthy (MO)
Carson (IN)	Hoeffel	McCarthy (NY)
Clay	Holt	McCollum
Condit	Honda	McDermott
Conyers	Hooley	McGovern
Costello	Hoyer	McIntyre
Coyne	Inslee	McKinney
Crowley	Israel	McNulty
Cummings	Jackson (IL)	Meehan
Davis (CA)	Jackson-Lee	Meek (FL)
Davis (FL)	(TX)	Meeks (NY)
Davis (IL)	Jefferson	Menendez
DeFazio	Jones (OH)	

Millender-	Rangel
McDonald	Reyes
Miller, George	Rivers
Mink	Roemer
Moore	Ross
Moran (VA)	Rothman
Nadler	Roybal-Allard
Napolitano	Rush
Neal	Sabo
Oberstar	Sanchez
Obey	Sanders
Olver	Sandlin
Owens	Sawyer
Pallone	Schakowsky
Pascarell	Schiff
Pastor	Scott
Payne	Serrano
Pelosi	Sherman
Pomeroy	Skelton
Price (NC)	Smith (WA)
Rahall	Solis

NOES—247

Aderholt	Fletcher	Lucas (OK)
Akin	Foley	Manzullo
Andrews	Forbes	Mascara
Armey	Fossella	McCrery
Bachus	Frelinghuysen	McHugh
Baker	Galleghy	McKeon
Ballenger	Ganske	Mica
Barr	Gekas	Miller, Gary
Bartlett	Gibbons	Mollohan
Barton	Gilchrist	Moran (KS)
Bass	Gillmor	Morella
Bereuter	Gilman	Murtha
Berry	Goode	Myrick
Biggert	Goodlatte	Nethercutt
Billrakis	Goss	Ney
Bishop	Graham	Northup
Blunt	Granger	Norwood
Boehlert	Graves	Nussle
Boehner	Green (WI)	Ortiz
Bonilla	Greenwood	Osborne
Bono	Grucci	Ose
Boswell	Gutknecht	Otter
Boucher	Hall (TX)	Oxley
Brady (TX)	Harman	Paul
Brown (SC)	Hart	Pence
Bryant	Hastings (WA)	Peterson (MN)
Burr	Hayes	Peterson (PA)
Burton	Hayworth	Petri
Buyer	Hefley	Phelps
Calvert	Herger	Pickering
Camp	Hill	Pitts
Cannon	Hilleary	Platts
Cantor	Hilliard	Pombo
Capito	Hobson	Portman
Carson (OK)	Hoekstra	Pryce (OH)
Castle	Holden	Putnam
Chabot	Horn	Radanovich
Chambliss	Hostettler	Ramstad
Clayton	Houghton	Regula
Clement	Hulshof	Rehberg
Clyburn	Hunter	Reynolds
Coble	Hutchinson	Riley
Collins	Hyde	Rodriguez
Combust	Isakson	Rogers (KY)
Cooksey	Issa	Rogers (MI)
Cox	Istook	Rohrabacher
Cramer	Jenkins	Roukema
Crane	John	Royce
Crenshaw	Johnson (CT)	Ryan (WI)
Culberson	Johnson (IL)	Ryun (KS)
Cunningham	Johnson, E. B.	Saxton
Davis, Jo Ann	Johnson, Sam	Schaffer
Davis, Tom	Jones (NC)	Schrock
Deal	Kanjorski	Sensenbrenner
DeGette	Kelly	Sessions
DeLay	Kennedy (MN)	Shadegg
DeMint	Kerns	Shaw
Diaz-Balart	King (NY)	Shays
Dooley	Kingston	Sherwood
Doolittle	Kirk	Shimkus
Doyle	Kleczka	Shows
Dreier	Knollenberg	Shuster
Duncan	Kolbe	Simmons
Edwards	LaHood	Simpson
Ehlers	Larsen (WA)	Skeen
Ehrlich	Latham	Smith (MI)
Emerson	LaTourrette	Smith (NJ)
Engel	Leach	Snyder
English	Lewis (CA)	Souder
Everett	Lewis (KY)	Spratt
Ferguson	LoBiondo	Stearns
Flake	Lucas (KY)	Stenholm

Stump	Tiahrt	Watts (OK)
Stupak	Tiberi	Weldon (FL)
Tanner	Toomey	Weldon (PA)
Tancred	Trafficant	Weller
Tauzin	Turner	Whitfield
Taylor (MS)	Upton	Wicker
Terry	Vitter	Wilson
Thomas	Walden	Wynn
Thompson (MS)	Walsh	Young (FL)
Thornberry	Wamp	
Thune	Watkins (OK)	

NOT VOTING—23

Blumenauer	Linder	Smith (TX)
Callahan	Lipinski	Spence
Cubin	McInnis	Sununu
Dunn	Miller (FL)	Taylor (NC)
Frost	Quinn	Watt (NC)
Hansen	Ros-Lehtinen	Wolf
Keller	Scarborough	Young (AK)
Largent	Slaughter	

□ 1332

Mr. BERRY and Mrs. CLAYTON changed their vote from “aye” to “no.”

Messrs. RANGEL, UDALL of Colorado, and BOYD changed their vote from “no” to “aye.”

So the amendment was rejected.

The result of the vote was announced as above recorded.

ANNOUNCEMENT BY THE CHAIRMAN

The CHAIRMAN. Pursuant to clause 6 of rule XVIII, the Chair announces that he will reduce to a minimum of 5 minutes the period of time within which a vote by electronic device will be taken on the additional amendments on which the Chair has postponed further proceedings.

AMENDMENT NO. 44 BY MS. KAPTUR

The CHAIRMAN. The pending business is the demand for a recorded vote on the amendment offered by the gentlewoman from Ohio (Ms. KAPTUR) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The CHAIRMAN. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 197, noes 213, not voting 23, as follows:

[Roll No. 287]

AYES—197

Abercrombie	Boucher	Cummings
Ackerman	Boyd	Cunningham
Allen	Brady (PA)	Davis (CA)
Andrews	Brown (FL)	Davis (FL)
Baca	Brown (OH)	Davis (IL)
Baird	Capps	DeFazio
Baldacci	Capuano	DeGette
Baldwin	Cardin	Delahunt
Barcia	Carson (IN)	DeLauro
Barr	Carson (OK)	Deutsch
Barrett	Clay	Dicks
Becerra	Clayton	Dingell
Bentsen	Clement	Dooggett
Berkley	Condit	Dooley
Berman	Conyers	Engel
Blagojevich	Costello	Eshoo
Bonior	Coyne	Etheridge
Borski	Cramer	Evans
Boswell	Crowley	Farr

Fattah
Filner
Foley
Ford
Fossella
Frank
Gephardt
Gilman
Gonzalez
Gordon
Granger
Green (TX)
Gutierrez
Hall (OH)
Harman
Hastings (FL)
Hinchey
Hinojosa
Hoeffel
Holden
Holt
Honda
Hooley
Hoyer
Hutchinson
Inslee
Israel
Jackson (IL)
Jackson-Lee (TX)
Jefferson
John
Johnson (CT)
Johnson (IL)
Johnson, E. B.
Jones (OH)
Kaptur
Kennedy (RI)
Kildee
Kilpatrick
Kind (WI)
Kingston
Klecza
Kucinich
LaFalce
Lampson
Lantos
Larsen (WA)

Larson (CT)
Leach
Lee
Levin
Lewis (GA)
LoBiondo
Lowey
Lucas (KY)
Luther
Maloney (CT)
Maloney (NY)
Markey
Mascara
Matheson
Matsui
McCarthy (MO)
McCarthy (NY)
McCollum
McDermott
McGovern
McIntyre
McKinney
McNulty
Meehan
Meek (FL)
Meeks (NY)
Menendez
Millender
McDonald
Miller, George
Mink
Mollohan
Moore
Moran (VA)
Morella
Nadler
Napolitano
Neal
Oberstar
Obey
Oliver
Ortiz
Owens
Pallone
Pascrell
Pastor
Payne
Pelosi

NOES—213

Aderholt
Akin
Armey
Bachus
Baker
Ballenger
Bartlett
Barton
Bass
Bereuter
Berry
Biggert
Bilirakis
Bishop
Blunt
Boehlert
Boehner
Bonilla
Bono
Brady (TX)
Brown (SC)
Bryant
Burr
Burton
Buyer
Calvert
Camp
Cannon
Cantor
Capito
Castle
Chabot
Chambliss
Clyburn
Coble
Collins
Combest
Cooksey
Cox
Crane
Crenshaw
Culberson
Davis, Jo Ann
Davis, Tom
Deal

DeLay
DeMint
Diaz-Balart
Doolittle
Doyle
Dreier
Duncan
Edwards
Ehlers
Ehrlich
Emerson
English
Everett
Ferguson
Flake
Fletcher
Forbes
Frelinghuysen
Gallegly
Ganske
Gekas
Gibbons
Gilchrest
Gillmor
Goode
Goodlatte
Goss
Graham
Graves
Green (WI)
Greenwood
Grucci
Gutknecht
Hall (TX)
Hart
Hastings (WA)
Hayes
Hayworth
Hefley
Herger
Hill
Hilleary
Hilliard
Hobson
Hoekstra

Horn
Hostettler
Houghton
Hulshof
Hunter
Hyde
Isakson
Issa
Istook
Jenkins
Johnson, Sam
Jones (NC)
Kanjorski
Kelly
Kennedy (MN)
Kerns
King (NY)
Kirk
Knollenberg
Kolbe
LaHood
Langevin
Latham
LaTourette
Lewis (CA)
Lewis (KY)
Lofgren
Lucas (OK)
Manzullo
McCrery
McHugh
McKeon
Mica
Miller, Gary
Moran (KS)
Murtha
Myrick
Nethercutt
Ney
Northup
Norwood
Nussle
Osborne
Ose
Otter

Price (NC)
Rahall
Ramstad
Rangel
Reyes
Rivers
Rodriguez
Roemer
Rothman
Roybal-Allard
Rush
Sabo
Sanchez
Sanders
Sandlin
Sawyer
Schakowsky
Schiff
Scott
Serrano
Shows
Smith (NJ)
Smith (WA)
Solis
Souder
Stark
Strickland
Stupak
Tanner
Tauscher
Thompson (CA)
Thurman
Towns
Turner
Udall (CO)
Udall (NM)
Velázquez
Visclosky
Waters
Watson (CA)
Waxman
Weiner
Wexler
Whitfield
Woolsey
Wu

Oxley
Paul
Pence
Peterson (MN)
Peterson (PA)
Petri
Phelps
Pickering
Pitts
Platts
Pombo
Pomeroy
Portman
Pryce (OH)
Putnam
Radanovich
Regula
Rehberg
Reynolds
Riley
Rogers (KY)
Rogers (MI)
Rohrabacher
Ross
Roukema
Royce

Ryan (WI)
Ryun (KS)
Saxton
Scarborough
Schaffer
Schrock
Sensenbrenner
Sessions
Shadegg
Shaw
Shays
Sherman
Sherwood
Shimkus
Shuster
Simmons
Simpson
Skeen
Skeltton
Smith (MI)
Snyder
Spratt
Stearns
Stenholm
Stump
Sweeney

Tancred
Tauzin
Taylor (MS)
Terry
Thomas
Thompson (MS)
Thornberry
Thune
Tiahrt
Tiberi
Toomey
Traficant
Upton
Vitter
Walden
Walsh
Wamp
Watkins (OK)
Watts (OK)
Weldon (FL)
Weldon (PA)
Weller
Wicker
Wilson
Wynn
Young (FL)

NOT VOTING—23

Blumenauer
Callahan
Cubin
Dunn
Frost
Hansen
Keller
Largent

Linder
Lipinski
McInnis
Miller (FL)
Quinn
Ros-Lehtinen
Slaughter
Smith (TX)

Spence
Sununu
Taylor (NC)
Tierney
Watt (NC)
Wolf
Young (AK)

□ 1341

Ms. JO ANN DAVIS of Virginia changed her vote from “aye” to “no.” Messrs. WHITFIELD, SHOWS, and FOSSELLA changed their vote from “no” to “aye.”

So the amendment was rejected.

The result of the vote was announced as above recorded.

AMENDMENT NO. 45 OFFERED BY MR. BONIOR

The CHAIRMAN. The pending business is the demand for a recorded vote on the amendment offered by the gentleman from Michigan (Mr. BONIOR) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The CHAIRMAN. This will be a 5-minute vote.

The vote was taken by electronic device, and there were—ayes 218, noes 189, not voting 26, as follows:

[Roll No. 288]

AYES—218

Abercrombie
Ackerman
Allen
Andrews
Baca
Baird
Baldacci
Baldwin
Barcia
Barrett
Becerra
Bentsen
Berkley
Berman
Berry
Bishop

Blagojevich
Bonior
Borski
Boswell
Boucher
Boyd
Brady (PA)
Brown (FL)
Brown (OH)
Capps
Capuano
Cardin
Carson (IN)
Carson (OK)
Castle
Clay

Clayton
Clement
Clyburn
Condit
Conyers
Costello
Coyne
Cramer
Crowley
Cummings
Davis (CA)
Davis (FL)
Davis (IL)
DeFazio
DeGette
Delahunt

DeLauro
Deusch
Dicks
Dingell
Lantos
Doyle
Edwards
Engel
English
Eshoo
Etheridge
Evans
Farr
Fattah
Ferguson
Filner
Ford
Frank
Frelinghuysen
Ganske
Gephardt
Gilman
Gonzalez
Gordon
Green (TX)
Gutierrez
Hall (OH)
Harman
Hart
Hastings (FL)
Hill
Hilliard
Hinchey
Hoeffel
Holden
Holt
Honda
Hooley
Hoyer
Inslee
Israel
Jackson (IL)
Jackson-Lee (TX)
Jefferson
John
Johnson (CT)
Johnson, E. B.
Jones (OH)
Kanjorski
Kaptur
Kelly
Kennedy (RI)
Kildee
Kilpatrick
Kind (WI)
Kirk
Klecza

Kucinich
LaFalce
Lampson
Langevin
Lantos
Larsen (WA)
Larson (CT)
Leach
Lee
Levin
Lewis (GA)
LoBiondo
Lofgren
Lowey
Luther
Maloney (CT)
Maloney (NY)
Markey
Mascara
Matheson
Matsui
McCarthy (MO)
McCarthy (NY)
McCollum
McDermott
McGovern
McIntyre
McKinney
McNulty
Meehan
Meek (FL)
Meeks (NY)
Menendez
Millender-McDonald
Miller, George
Mink
Mollohan
Moore
Moran (VA)
Morella
Murtha
Nadler
Napolitano
Neal
Oberstar
Obey
Oliver
Ortiz
Owens
Pallone
Pascrell
Pastor
Payne
Pelosi
Peterson (MN)
Phelps
Pomeroy

Price (NC)
Rahall
Ramstad
Rangel
Reyes
Rivers
Rodriguez
Roemer
Ross
Rothman
Roybal-Allard
Rush
Sabo
Sanchez
Sanders
Sandlin
Sawyer
Saxton
Scarborough
Schakowsky
Schiff
Scott
Serrano
Shays
Sherman
Simmons
Skeltton
Smith (NJ)
Smith (WA)
Snyder
Solis
Spratt
Stark
Strickland
Stupak
Tanner
Tauscher
Taylor (MS)
Thompson (CA)
Thompson (MS)
Thurman
Tierney
Towns
Turner
Udall (CO)
Udall (NM)
Velázquez
Visclosky
Waters
Watson (CA)
Waxman
Weiner
Wexler
Woolsey
Wu
Wynn

NOES—189

Aderholt
Akin
Armey
Bachus
Baker
Ballenger
Barr
Bartlett
Barton
Bass
Bereuter
Biggert
Bilirakis
Blunt
Boehlert
Boehner
Bonilla
Bono
Brady (TX)
Brown (SC)
Bryant
Burr
Burton
Buyer
Calvert
Camp
Cannon
Cantor
Capito
Chabot
Chambliss
Coble
Combest
Cooksey
Cox

Crane
Crenshaw
Culberson
Cunningham
Davis, Jo Ann
Davis, Tom
Deal
DeLay
DeMint
Diaz-Balart
Dooley
Doolittle
Dreier
Duncan
Ehlers
Ehrlich
Emerson
Everett
Flake
Fletcher
Foley
Forbes
Fossella
Gallegly
Gekas
Gibbons
Gilchrest
Gillmor
Goode
Goodlatte
Goss
Graham
Granger
Graves
Green (WI)

Greenwood
Grucci
Gutknecht
Hall (TX)
Hastings (WA)
Hayes
Hayworth
Hefley
Herger
Hilleary
Hobson
Hoekstra
Horn
Hostettler
Houghton
Hulshof
Hunter
Hutchinson
Hyde
Isakson
Issa
Istook
Jenkins
Johnson (IL)
Johnson, Sam
Jones (NC)
Kennedy (MN)
Kerns
King (NY)
Kingston
Knollenberg
Kolbe
LaHood
Latham
LaTourette

Lewis (CA)	Portman	Souder
Lewis (KY)	Pryce (OH)	Stearns
Lucas (KY)	Putnam	Stenholm
Lucas (OK)	Radanovich	Stump
Manzullo	Regula	Sweeney
McHugh	Rehberg	Tancredo
McKeon	Reynolds	Tauzin
Mica	Riley	Terry
Miller, Gary	Rogers (KY)	Thornberry
Moran (KS)	Rogers (MI)	Thune
Myrick	Rohrabacher	Tiahrt
Nethercutt	Roukema	Tiberi
Ney	Royce	Toomey
Northup	Ryan (WI)	Trafficant
Norwood	Ryun (KS)	Upton
Nussle	Schaffer	Vitter
Osborne	Schrock	Walden
Ose	Sensenbrenner	Walsh
Otter	Sessions	Wamp
Oxley	Shadegg	Watkins (OK)
Paul	Shaw	Watts (OK)
Pence	Sherwood	Weldon (FL)
Peterson (PA)	Shimkus	Weldon (PA)
Petri	Shows	Weller
Pickering	Shuster	Whitfield
Pitts	Simpson	Wicker
Platts	Skeen	Wilson
Pombo	Smith (MI)	Young (FL)

NOT VOTING—26

Blumenauer	Largent	Smith (TX)
Callahan	Linder	Spence
Collins	Lipinski	Sununu
Cubin	McCrery	Taylor (NC)
Dunn	McInnis	Thomas
Frost	Miller (FL)	Watt (NC)
Hansen	Quinn	Wolf
Hinojosa	Ros-Lehtinen	Young (AK)
Keller	Slaughter	

□ 1350

Mr. ENGLISH and Ms. HART changed their vote from “no” to “aye.”

So the amendment was agreed to.

The result of the vote was announced as above recorded.

Stated against:

Mr. THOMAS. Mr. Speaker, I was unavoidably detained during rollcall No. 288. Had I been present I would have voted “no.”

AMENDMENT NO. 46 OFFERED BY MR. MENENDEZ

The CHAIRMAN. The pending business is the demand for a recorded vote on Amendment No. 46 offered by the gentleman from New Jersey (Mr. MENENDEZ) on which further proceedings were postponed and on which the noes prevailed by voice vote.

The Clerk will redesignate the amendment.

The Clerk redesignated the amendment.

RECORDED VOTE

The CHAIRMAN. A recorded vote has been demanded.

A recorded vote was ordered.

The vote was taken by electronic device, and there were—ayes 182, noes 214, not voting 37, as follows:

[Roll No. 289]

AYES—182

Abercrombie	Bishop	Clayton
Ackerman	Blagojevich	Clement
Allen	Boehlert	Clyburn
Andrews	Bonior	Condit
Baca	Borski	Conyers
Baird	Boucher	Coyne
Baldacci	Boyd	Crowley
Baldwin	Brady (PA)	Cummings
Barcia	Brown (FL)	Davis (CA)
Barrett	Brown (OH)	Davis (FL)
Barton	Capps	Davis (IL)
Becerra	Cardin	DeGette
Berkley	Carson (IN)	Delahunt
Berry	Clay	DeLauro

Deutsch	LaFalce	Rahall
Dicks	Langevin	Ramstad
Dingell	Lantos	Rangel
Doggett	Larsen (WA)	Reyes
Dooley	Lee	Rivers
Edwards	Levin	Rodriguez
Engel	Lewis (GA)	Roemer
Eshoo	Lofgren	Rothman
Etheridge	Lowey	Roybal-Allard
Evans	Luther	Rush
Farr	Maloney (CT)	Sabo
Fattah	Maloney (NY)	Sanchez
Filner	Markey	Sanders
Ford	Mascara	Sawyer
Frank	Matsui	Schakowsky
Gephardt	McCarthy (MO)	Schiff
Gonzalez	McCarthy (NY)	Scott
Gordon	McCollum	Serrano
Green (TX)	McDermott	Sherman
Gutierrez	McGovern	Shows
Hall (OH)	McIntyre	Smith (WA)
Harman	McKinney	Snyder
Hastings (FL)	McNulty	Solis
Hill	Meehan	Spratt
Hilliard	Meek (FL)	Stark
Hinchey	Meeks (NY)	Strickland
Hoeffel	Menendez	Stupak
Holden	Millender-	Tauscher
Holt	McDonald	Taylor (MS)
Honda	Miller, George	Thompson (CA)
Hooley	Mink	Thompson (MS)
Hoyer	Moore	Thurman
Inslee	Moran (VA)	Tierney
Israel	Morella	Towns
Jackson (IL)	Nadler	Udall (CO)
Jackson-Lee	Napolitano	Udall (NM)
(TX)	Neal	Velázquez
Jefferson	Oberstar	Visclosky
Johnson, E. B.	Obey	Waters
Jones (OH)	Olver	Watson (CA)
Kanjorski	Ortiz	Waxman
Kaptur	Owens	Weiner
Kelly	Pallone	Wexler
Kennedy (RI)	Pascarell	Woolsey
Kildee	Pastor	Wu
Kind (WI)	Payne	Wynn
Kleccka	Pelosi	
Kucinich	Price (NC)	

NOES—214

Aderholt	DeMint	Houghton
Akin	Doolittle	Hulshof
Armey	Doyle	Hunter
Bachus	Dreier	Hutchinson
Baker	Duncan	Hyde
Ballenger	Ehlers	Isakson
Barr	Ehrlich	Issa
Bartlett	Emerson	Istook
Bass	English	Jenkins
Bentsen	Everett	John
Bereuter	Ferguson	Johnson (CT)
Biggert	Flake	Johnson (IL)
Bilirakis	Fletcher	Johnson, Sam
Blunt	Foley	Jones (NC)
Bonilla	Forbes	Kennedy (MN)
Bono	Fossella	Kerns
Brady (TX)	Frelinghuysen	King (NY)
Brown (SC)	Galleghy	Kingston
Bryant	Ganske	Kirk
Burr	Gekas	Knollenberg
Burton	Gibbons	Kolbe
Buyer	Gilchrest	LaHood
Calvert	Gillmor	Lampson
Cannon	Gilman	Latham
Cantor	Goode	LaTourette
Capito	Goodlatte	Leach
Capuano	Goss	Lewis (CA)
Carson (OK)	Graham	Lewis (KY)
Castle	Granger	LoBiondo
Chabot	Graves	Lucas (KY)
Chambliss	Green (WI)	Lucas (OK)
Coble	Greenwood	Manzullo
Combust	Grucci	Matheson
Cooksey	Gutknecht	McHugh
Costello	Hall (TX)	McKeon
Cox	Hart	Mica
Cramer	Hastings (WA)	Miller, Gary
Crane	Hayes	Mollohan
Crenshaw	Hayworth	Moran (KS)
Culberson	Hefley	Murtha
Cunningham	Herger	Myrick
Davis, Jo Ann	Hobson	Nethercutt
Davis, Tom	Hoekstra	Ney
Deal	Horn	Northup
DeLay	Hostettler	Norwood

Nussle	Royce	Tanner
Osborne	Ryan (WI)	Tauzin
Ose	Ryun (KS)	Terry
Otter	Sandlin	Thomas
Oxley	Saxton	Thornberry
Paul	Scarborough	Thune
Pence	Schaffer	Tiahrt
Peterson (MN)	Schrock	Tiberi
Peterson (PA)	Sensenbrenner	Toomey
Petri	Sessions	Trafficant
Phelps	Shadegg	Turner
Pickering	Shaw	Upton
Pitts	Shays	Vitter
Platts	Sherwood	Walden
Pombo	Shimkus	Walsh
Portman	Shuster	Wamp
Pryce (OH)	Simmons	Watkins (OK)
Putnam	Simpson	Weldon (FL)
Radanovich	Skeen	Weldon (PA)
Regula	Skelton	Weller
Rehberg	Smith (NJ)	Whitfield
Reynolds	Souder	Wicker
Riley	Stearns	Wilson
Rogers (KY)	Stenholm	Young (FL)
Rogers (MI)	Stump	
Rohrabacher	Sweeney	
Ross	Tancredo	

NOT VOTING—37

Berman	Hilleary	Ros-Lehtinen
Blumenauer	Hinojosa	Roukema
Boehner	Keller	Slaughter
Boswell	Kilpatrick	Smith (MI)
Callahan	Largent	Smith (TX)
Camp	Larson (CT)	Spence
Collins	Linder	Sununu
Cubin	Lipinski	Taylor (NC)
DeFazio	McCrery	Watt (NC)
Diaz-Balart	McInnis	Wolf
Dunn	Miller (FL)	Young (AK)
Frost	Pomeroy	
Hansen	Quinn	

□ 1358

So the amendment was rejected.

The result of the vote was announced as above recorded.

PERSONAL EXPLANATION

Ms. DUNN. Mr. Chairman, on Friday, July 27, 2001, I was unable to be present for rollcall votes 286 through 289.

Had I been present, I would have voted “no” on rollcall No. 286, “no” on rollcall No. 287, “no” on rollcall No. 288, and “no” on rollcall No. 289.

PERSONAL EXPLANATION

Ms. SLAUGHTER. Mr. Chairman, I was unable to be present for rollcall votes Nos. 286, 287, 288, and 289, amendments to H.R. 2620, a bill making appropriations for the VA, HUD, and Independent Agencies for Fiscal Year 2002. Had I been present, I would have voted “yes” on rollcall votes Nos. 286, 287, 288 and 289.

Mrs. CLAYTON. Mr. Chairman, today, I rise in strong opposition to the elimination of the Office of Rural Housing and Economic Development (ORHED) of HUD. I recognize that there were many priorities in this appropriations bill, and not all of them could be addressed. However, Mr. Chairman, to eliminate essential programs such as Drug Prevention in public housing, and the Rural Housing and Economic Development program of HUD is a direct affront on my constituencies in North Carolina and on Rural America as a whole. I wish to discuss Rural Housing needs in this statement.

I applaud my colleague, MARCY KAPTUR, a champion of rural America, for her efforts by amendment to reinstate \$25 million (\$25,000,000) to maintain this program, but unfortunately, to no avail. I would like to also recognize my colleague Mr. HASTINGS, of Florida, who spoke passionately to restore this

funding in the Rules committee, although, he represents an urban district, Mr. Chairman.

I can not stress enough the importance of the housing problems facing rural communities. In the richest country on earth, we still have close to 1 million occupied homes without adequate indoor plumbing; and 30 percent of all rural homes have coliform bacteria contamination in their water supplies. This is a disgrace, especially when it is apparent that this HUD program can help.

Consider these facts, Colleagues:

Over 2.1 million rural households are so severely cost-burdened that they pay more than half of their incomes for their dwellings. In addition, despite housing quality improvements in recent decades, many still continue to live in substandard housing, encompassing an astonishing 8.2 percent, or 1.8 million rural households.

There are approximately 36 million homes in rural America. Nearly half of them are actually located near larger cities within metropolitan areas.

Over 9 million rural households experience major housing problems, including cost burdens, moderate or serious physical problems, and overcrowding, with more than one person occupying a room. Many rural households have more than one of these problems, generally both high costs and substandard quality.

The most significant disgrace, Mr. Chairman, is the fact that more than a quarter of the rural households living in poor housing are required to pay more than 30 percent of their incomes for their substandard units.

Consider also that there are 200 counties in America that have poverty rates of 30 percent or higher. Almost all are rural counties. Only one is a big city county, and only 8 have populations of 60,000 or more.

Six of ten poor people in this country live outside the central cities, that is not to say that there are not great needs in our cities, but there is also a rural need. Those figures in a nutshell show why this program is so important.

There is also a tremendous housing need among certain populations such as migrant and seasonal farmworkers.

Mr. Chairman, we should remember that rural concerns and issues are nationwide. In fact, the largest rural states in terms of population are in this particular order: Pennsylvania, Texas, North Carolina, Ohio, New York and Michigan.

Mr. Chairman, there is no duplication of the ORHED programs; services provided by ORHED have unique qualities. Even though USDA Rural Housing Service (RHS) programs have been known to cater to rural residents RHS has suffered substantial funding cuts in recent years, and none of the RHS programs duplicate ORHED.

The HUD (ORHED) program is very useful to local groups because of its flexibility. Many groups of varying levels of experience and capacity have successfully applied to this popular program. This program provides flexible, innovative housing production and capacity building funds and constitutes a very small portion of the HUD budget. The program allows local communities to define their own needs and projects. The very high demand for this program attests to its need.

Mr. CASTLE. Mr. Chairman, I rise to speak in favor of a little known, but important program in the federal government—the U.S. Chemical Safety and Hazard Inspection Board (CSB). Many Americans are familiar with the work of the National Transportation Safety Board, which investigates airplane accidents. The CSB performs a similar role by investigating chemical accidents.

The CSB suddenly became important to Delaware nine days ago when a major chemical fire ignited at the Motiva Enterprises refinery in Delaware City, Delaware on July 17, 2001. This accident left eight people injured and one man missing. What makes this accident most troubling is that the sulfuric acid storage tank that caught fire had been declared unsafe by company inspectors a month earlier. The inspectors further recommended that it be taken out of service. In fact, the same tank had a previous record of vapor and liquid emission leaks.

I strongly believe that the time has come for a thorough investigation of the operations and practices at the Motiva Enterprises refinery at Delaware City. CSB's specialty in investigating such accidents and making recommendations for safety improvements are sorely needed in Delaware.

Currently, the CSB is conducting a preliminary investigation to determine if a more extensive investigation is warranted. My suspicion is that a full investigation will be required and I will be meeting with the CSB shortly to discuss this issue further.

Mr. Chairman, I want to express my strong support for the additional funding provided in this bill for the CSB. The bill increases funding for the CSB by \$500,000 to \$8 million. Because the accident at Motiva is just another in a long series of accidents at that plant, I want to make sure CSB has the resources to conduct a thorough investigation and make solid recommendations on how changes can be made at Motiva to keep Delawareans safe in the future. Last year, the CSB completed three investigations. So far this year, it has already initiated investigations of two incidents in Georgia and Indiana. Should the need for additional funding arise, I hope I can count on support from the VA-HUD Appropriations Committee to provide the necessary resources for the CSB.

Mr. LATOURETTE. Mr. Chairman, we are fortunate in Ohio to have one of the most outstanding federal installations that exists in the United States—NASA Glenn Research Center.

I wish to thank Chairman WALSH and Representative HOBSON for their hard work of the VA, HUD, Appropriations Committee, and for recognizing the importance of the work done at NASA Glenn.

This VA-HUD appropriations legislation goes a far way in restoring many of the dollars that have been cut over the years to NASA Glenn Research Center, and the Subcommittee should be applauded for its recognition of the importance of this Center.

Yet, there is still work to be done. There are advances in biotechnology to improve our health care; Quiet Aircraft Technology to improve our quality of life, and other important energy saving research—all conducted right at NASA Glenn Research Center.

This Center has an annual economic impact of more than \$1 billion to the State of Ohio and provides in excess of 12,000 jobs.

And these are high tech jobs. Scientists and engineers in areas such as aerospace engineering, electrical engineering, chemistry, and physics account for more than half of the jobs at the Center . . . 25 percent of these employees have Ph.Ds.

NASA Glenn grants more than \$10 million a year to Ohio's universities and pumps more than \$243 million into Ohio industry through contracts.

Because NASA Glenn is the only NASA installation north of the Mason Dixon Line, its impact is felt far and wide across our Nation.

The accomplishments of NASA over the years are nothing short of amazing and many times we overlook the impact the NASA Glenn Center has on our everyday lives. NASA Glenn has been a leader among other NASA centers by winning more R&D 100 Awards than all other NASA Centers combined.

Historically, NASA Glenn's value to the Agency has been its strength in aeronautics and space. In response to the Agency's changing priorities NASA Glenn has endeavored to redirect its core competencies toward biotechnology (fluids and sensors), nanotechnology (advanced materials), and information technology (communications). NASA Glenn remains a leader in the areas of propulsion, power and communications.

Several of the testing facilities at NASA Glenn are unequaled, from the largest icing tunnel in the world, to the zero gravity research facility where most space shuttle and International Space Station experiments are tested before being launched.

The Agency encourages its centers to share knowledge and research with area academic institutions and research facilities. Northeast Ohio has an unbelievable wealth of knowledge when it comes to biotechnology. We have world-class health care facilities like the Cleveland Clinic and University hospitals. We also have some of the finest educational institutions like Case Western Reserve University.

Mr. Chairman, I hope that this Congress continues to realize the impact of NASA Glenn, and I urge the President and my colleagues to support NASA and the work at NASA Glenn to continue the fundamental research so vital to our future.

□ 1400

Mr. YOUNG of Florida. Mr. Chairman, I move that the Committee do now rise.

The motion was agreed to.

Accordingly, the Committee rose; and the Speaker pro tempore (Mr. LAHOOD) having assumed the chair, Mr. SHIMKUS, Chairman of the Committee of the Whole House on the State of the Union, reported that that Committee, having had under consideration the bill (H.R. 2620) making appropriations for the Departments of Veterans Affairs and Housing and Urban Development, and for sundry independent agencies, boards, commissions, corporations, and offices for the fiscal year ending September 30, 2002, and for other purposes, had come to no resolution thereon.